EXECUTIVE SUMMARY - ENFORCEMENT MATTER Page 1 of 2 DOCKET NO.: 2004-0157-MWD-E TCEQ ID: RN101611283 CASE NO.: 12584

RESPONDENT NAME: CITY OF NACOGDOCHES

ORDER TYPE:		
X 1660 AGREED ORDER	FINDINGS AGREED ORDER	FINDINGS ORDER FOLLOWING SOAH HEARING
FINDINGS DEFAULT ORDER	SHUTDOWN ORDER	IMMINENT AND SUBSTANTIAL ENDANGERMENT ORDER
_AMENDED ORDER	EMERGENCY ORDER	
CASE TYPE:		
AIR	MULTI-MEDIA (check all that apply)	INDUSTRIAL AND HAZARDOUS WASTE
PUBLIC WATER SUPPLY	PETROLEUM STORAGE TANKS	OCCUPATIONAL CERTIFICATION
X WATER QUALITY	SEWAGE SLUDGE	UNDERGROUND INJECTION CONTROL
MUNICIPAL SOLID WASTE	RADIOACTIVE WASTE	DRY CLEANER REGISTRATION
SITE WHERE VIOLATION(S) OCCURE Road 1275 and Farm-to-Market Road 2863 in TYPE OF OPERATION: Wastewater Trea		f Bayou La Nana between Farm-to-Market
	•	
SMALL BUSINESS: Yes X OTHER SIGNIFICANT MATTERS: The regarding this facility location.	re are no complaints. There is no record of add	litional pending enforcement actions
INTERESTED PARTIES: No one other tha	on the ED and the Respondent has expressed ar	n interest in this matter.
COMMENTS RECEIVED: The Texas Reg	ister comment period expired on December 17	, 2007. No comments were received.
Ms. Lena Rober SEP Coordinator: Ms. Sharon Blue TCEQ Enforcement Coordinator:	son, Litigation Division, MC 175, (512) 239-1 ts, Litigation Division, MC 175, (512) 239-00 e, Litigation Division, MC 175, (512) 239-222 Mr. Terry Murphy, Air Enforcement Section, ald Hebert, Beaumont Regional Office, MC R	19 3 MC 149 (512) 239-5025
	Manager, PO Box 630648, Nacogdoches, Texa Iathews, Mathews & Freeland LLP, 327 Congr	

RESPONDENT NAME: CITY OF NACOGDOCHES DOCKET NO.: 2004-0157-MWD-E

VIOLATION SUMMARY CHAI	т.

VIOLATION SUMMARY CHART:		
VIOLATION INFORMATION	PENALTY CONSIDERATIONS	CORRECTIVE ACTIONS TAKEN/REQUIRED
Type of Investigation: Complaint Routine Enforcement Follow-up x Records Review Date of Complaints Relating to this Case: None Dates of Investigation Relating to this Case: December 9, 2003 Date of NOE Relating to this Case: December 22, 2003 Background Facts: After extended negotiations, including finalizing the terms of a custom SEP, the Nacogdoches City Council approved the terms of the Agreed Order on September 4, 2007. A signed Agreed Order was received on September 18, 2007.	Total Assessed: \$15,975 Total Deferred: \$0 Expedited SettlementFinancial Inability to Pay SEP Conditional Offset: \$15,975 Total Paid to General Revenue: \$0 The administrative penalty amount of \$15,975 shall be offset by the City's completion of a Supplemental Environmental Project (SEP). Site Compliance History ClassificationHigh X_AveragePoor Person Compliance History ClassificationHigh X_AveragePoor Major Source: X_YesNo Applicable Penalty Policy: September 2002	Corrective Action Taken: The Executive Director of the TCEQ recognizes that the Facility returned to compliance with permitted effluent limits for TPDES Permit No. 10342-004 on October 1, 2003. Ordering Provisions: The Respondent shall implement and complete a Supplemental Environmental Project (SEP) as outlined in Attachment "A" of the Agreed Order.
	Applicable Penalty Policy: September 2002	·
Failed to comply with permitted effluents for ammonia nitrogen, chlorine residual, dissolved oxygen and total suspended solids [30 Tex. ADMIN. CODE § 305.125(1); TPDES Permit No. 10342-004, Effluent Limitations and Monitoring Requirements; Tex. Water Code § 26.121 (a)]		

Attachment A Docket Number: 2004-0157-MWD-E

SUPPLEMENTAL ENVIRONMENTAL PROJECT

Respondent: City of Nacogdoches

Penalty Amount: Fifteen thousand nine hundred seventy-five dollars (\$15,975)

SEP Offset Amount: Fifteen thousand nine hundred seventy-five dollars (\$15,975)

Type of SEP: Custom with pre-approved concept: erosion control

Location of SEP: Nacogdoches County

The Texas Commission on Environmental Quality ("TCEQ") agrees to offset the administrative Penalty Amount assessed in this Agreed Order for the Respondent to perform a Supplemental Environmental Project ("SEP"). The SEP Offset Amount is set forth above and such offset is conditioned upon completion of the project in accordance with the terms of this Attachment A.

1. Project Description

A. Project

The Respondent shall construct a retaining wall to control erosion and stabilize the east bank of Banita Creek, south of West Main Street (State Highway 21). Erosion along the creek bank has resulted in loss of soils and silting of the creek. The Respondent proposes to construct the wall because the slope of the bank is too steep to maintain native vegetation as a means to control the erosion. The Respondent proposes this SEP to take advantage of cost sharing with a private entity whose property is also impacted by the erosion. A portion of the eroded bank is very close to the pier and beam foundation that supports an historic building. The Respondent is paying approximately 40% of the total project cost. The total project cost is estimated to be \$39,950.

The Respondent shall perform this project in accordance with accepted engineering practices and in accordance with all federal, state and local environmental laws and regulations. The Respondent shall use the SEP Offset Amount only for the direct cost of implementing the project and no portion shall be spent on administrative costs.

The Respondent certifies that it has no prior commitment to do this project and that it is being performed solely in an effort to settle this enforcement action.

B. Environmental Benefit

Generally, introduction of coarse sediment (coarse sand or larger) or a large amount of fine sediment is a concern because of the potential for filling lakes and reservoirs (along with the associated remediation costs for dredging, as well as clogging stream channels.) Large inputs of coarse sediment into stream channels may reduce stream depths and minimize habitat complexity by filling pools.

City of Nacogdoches
Agreed Order Docket 2004-0157-MWD-E Attachment A

This SEP will provide a discernible environmental benefit by reducing the amount of creek bank erosion and sedimentation within Banita Creek. The Respondent estimates that approximately 20 cubic yards per year are lost to erosion in this area.

C. <u>Minimum Expenditure</u>

The Respondent shall spend at least the SEP Offset Amount to complete the project described above and comply with all other provisions of this Attachment A. The Respondent intends to use an independent contractor for this project; however in the unlikely event an independent contractor is not used, to the extent it can be documented labor by the Respondent shall be reimbursed at an overtime rate for the time its employees are used in implementing the SEP. The Respondent shall not receive credit for gratuities and/or inducement for volunteers.

2. Performance Schedule

Within 30 days after the effective date of this Agreed Order, the Respondent shall begin implementation of this SEP. The Respondent shall complete the project within one (1) year after the effective date of this order.

3. Reporting

A. Progress Reports

Within 90 days after the effective date of this Agreed Order, the Respondent shall submit a report to the TCEQ indicating the progress made to date and setting forth a schedule for achieving completion within the time required above.

B. Final Report

Within 60 days after completion of the project, the Respondent shall submit a report to the TCEQ which includes:

- 1. An itemized list of expenditures and costs incurred with receipts, copies of checks, or other verifying documentation attached;
- 2. The total amount of costs incurred;
- 3. A statement of quantifiable environmental benefits;
- 4. Equipment logs showing the hours Respondent's equipment was utilized on the project;
- 5. Map showing specific location of the completed project;
- 6. Time records showing the hours Respondent's employees worked on the project;
- 7. Photographs of the completed project; and
- 8. Any additional information the Respondent believes will demonstrate compliance with this Attachment A.

C. Address

The Respondent shall submit all SEP reports and any requested additional information to the following address:

City of Nacogdoches Agreed Order Docket 2004-0157-MWD-E Attachment A

Litigation Division
Attention: SEP Coordinator, MC 175
Texas Commission on Environmental Quality
P.O. Box 13087
Austin, Texas 78711-3087

4. Additional Information and Access

The Respondent shall provide any additional information required by TCEQ staff and allow access to all records related to the receipt and expenditure of SEP funds. The Respondent shall also allow a representative of the TCEQ access to the site of any work being financed in whole or in part by SEP funds. This provision survives the termination of this Agreed Order.

5. Failure to Fully Perform

If the Respondent does not perform its obligations under this SEP in any way, including full expenditure of the SEP Offset Amount and submittal of the required reporting described in Section 3 above, the TCEQ staff may require immediate payment of all or part of the SEP Offset Amount.

In the event of incomplete performance, the Respondent shall include on the check the docket number of this Agreed Order and a note that it is for reimbursement of an SEP. The payment for any amount due shall be made out to "Texas Commission on Environmental Quality" and mailed to:

Litigation Division
Attention: SEP Coordinator, MC 175
Texas Commission on Environmental Quality
P.O. Box 13087
Austin, Texas 78711-3087

6. Publicity

Any public statements concerning this SEP made by or on behalf of the Respondent must include a clear statement that the project was performed as part of the settlement of an enforcement action brought by the TCEQ. Such statements include advertising, public relations, and press releases.

7. Clean Texas Program

The Respondent shall not include this SEP in any application made to TCEQ under the "Clean Texas" (or any successor) program. Similarly, the Respondent may not seek recognition for this contribution in any other state or federal regulatory program.

8. Other SEPs by TCEQ or Other Agencies

The SEP identified in this Agreed Order has not been, and shall not be, included as a SEP for the Respondent under any other orders negotiated with the TCEQ or any other agency of the state or federal government.

		Penalty C	alculation	Workshee	et (PCW)			
Policy Revision 2 (09/	02)						PCW Revision	3/13/2003
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PCW RESPONDENT INFORMAT	6-Feb-2004	Screening	5-Feb-2004	Priority Due	5-Apr-2004] EPA Due	5-Mar-2004	
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Respondent/Site ID No(s).								
Facility/Site Region					Major/Mi	inor Source	Major	. <
CASE INFORMATION			<u> </u>					
Enf./Case ID No(s).	12584 2004-0157-MV	VD-E			No	. Violations	1	
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Enf. Coordinator	Terry Murphy	not.]	EC's Team	Team 4		<
			V.					
Media Program(s)	Water Quality	1	· · · · · · · · · · · · · · · · · · ·		1			
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			-	ation 000ti	.011	:	·	
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Compliance His	story		138%	Enhancement	Subto	tals 2, 3 & 7	(\$10,350
Notes		was enhanced b similar violations					+	
	Same or	Similar violations	, and fille NOVS	ioi dissiiililai v	iolations.			
						J		
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Culpability	No	Select Yes/No	0%	Enhancement		Subtotal 4		\$0
Culpability Notes		Select Yes/No Respondent doe			ents.	Subtotal 4	+	\$0
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\$15,975

PAYABLE PENALTY

Screening Date 5-Feb-2004

Respondent City of Nacogdoches

Docket Number 2004-0157-MWD-E

Policy Revision 2 (09/02)

Case ID No. 12584

Respondent/Site ID No. TPDES Permit No. 10342-004

PCW Revision 3/13/2003

Media [Statute] Water Quality

Enf. Coordinator Terry Murphy

East side of Bayou La Nana between FM 1275 and FM 2863, Nacogdoches, Nacogdoches County

Site Address

Compliance History Worksheet

Compliance History Site Enhancement (Subtotal 2)

Component	Number of	nter Number Here	Adjust.
NOVs	Written NOVs with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria)	20	100%
	Other written NOVs	9	18%
	Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria)	1	20%
Orders	Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued the commission	ру	0%
Judgments and Consent	Any non-adjudicated final court judgments or consent decrees contain a denial of liability of this state or the federal government (number of judgements or consent decrees meeting criteria)	ing	0%
Decrees	Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a de of liability, of this state or the federal government	nial	0%
Convictions	Any criminal convictions of this state or the federal government (num of counts)	per	0%
Emissions	Chronic excessive emissions events (number of events)	.	0%
Audits	Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Ac 74th Legislature, 1995 (number of audits for which notices were submitted)		0%
	Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits fo which violations were disclosed)	r	0%
	Pleas	se enter Yes or No	

	Environmental management systems in place for one year or more	No	0%
	Voluntary on-site compliance assessments conducted by the executive director under a special assistance program	No	0%
Other	Participation in a voluntary pollution reduction program	No	0%
	Early compliance with, or offer of a product that meets future state or federal government environmental requirements	No	0%

			Adjustment Percentage (Subtotal 2)	138%
>>	Repeat Violator	(Subtotal 3)		
	No S	Relect Yes/No	Adjustment Percentage (Subtotal 3)	0%
>>	Compliance His	story <i>Person</i> Classification (Subtotal 7)		
	Average Perform	ner Select High, Average or Poor	Adjustment Percentage (Subtotal 7)	0%
Compli	ance History Summ	ary		
	Compliance History Notes	The penalty was enhanced by one 1660-style ag violations, and nine NOVs fo		

Total Adjustment Percentage (Subtotals 2, 3 & 7)

138%

PCW	of Nacagdoches - MWD - SEP\EC Docs\ 004-0157-MWD-E			Screening Date 0	08/15/
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			•	Enf. Coordinator To	
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\$7,500 \$15,975	the record review	as documented dur on 12/9/03.	vents are recommen- 7/03, 8/03, and 9/03, conducted	10/02, 5/03, 6/03, 7	

This Violation Final Assessed Penalty (adjusted for limits)

\$15,975

Respondent	City of Nacogdoch	es			_		
ID Number(s)	12584				***	Percent	Years of
Media [Statute]	Water Quality					Interest	Depreciation
Violation Number	1					5.0	15
	Item	Date	Final	Yrs	Interest	Onetime	EB
Item Description	Cost No commas or \$	Required	Date		Saved	Costs	Amount
Delayed Costs		•	-				
Equipment				0.0	\$0	\$0	\$0
Buildings				0.0	\$0	\$0	\$0
Other (As needed)				0.0	\$0	\$0	\$0
Engineering/construction				0.0	\$0	\$0	\$0
Land				0.0	\$0	n/a	\$0
Record Keeping System	·			0.0	\$0	n/a	\$0
Training/Sampling	\$500	1-Aug-2002	1-Oct-2003	1.2	\$29	n/a	\$29
~ · · · · · · · · · · · · · · · · · · ·							
Remediation/Disposal				0.0	\$0	n/a	\$0
				0.0	\$0 \$0	n/a n/a	
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Remediation/Disposal Permit Costs Other (As Needed) Notes for DELAYED costs Avoided Costs Disposal Personnel Inspection/Reporting/Sampling Supplies/equip Financial Assurance [2] ONE-TIME avoided costs [3]	is the date of	the first exceedan	ce, and the Fina	0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	\$0 \$0 uce or alleviate exdate the Respondenting item (exception \$0 \$0 \$46 \$0 \$0 \$0	n/a n/a cceedances. The lent returned to control of the lent	\$0 \$0 \$0 \$0 Date Required ompliance. voided costs) \$0 \$0 \$964 \$0 \$0

Responden	City of Nacogdoches
ID Number(s	TPDES Permit No. 10342-004
Docket Number	2004-0157-MWD-E
Enf. Coordinator	Terry Murphy

EFFLUENT PARAMETER

			Permit Limit		
	NH3-N	NH3-N	D.O.	TSS	Chlorine Residual
Month/Year	2.0 mg/L daily avg.	10.0 mg/L daily max.	6.0 mg/L monthly min.	40.0 mg/L daily max.	1.0 mg/L monthly min.
September 2003	C	С	c	176.0	c
August 2003	3.2	19.0	c	С	С
July 2003	с	c	· c	c	0.8
June 2003	3.3	12.3	5.4	c	c
May 2003	3.5	С	С	С	c
October 2002	c	c	С	53.0	c
September 2002	С	С	С	49.0	С
August 2002	4.0	c	С	c	С

milligrams per liter	mg/L
pounds per day	lbs/day
million gallons per day	MGD
total suspended solids	TSS
5-day biochemical oxygen demand	BOD5
carbonaceous biochemical oxygen demand	CBOD
ammonia-nitrogen	NH3-N
dissolved oxygen	DO
compliant (no excursions)	c

C.

D.

N/A

Chronic excessive emissions events.

The dates of investigations. 1 03/31/2000 2 01/24/2000 3 01/27/2003 4 01/25/2002 5 01/25/2001 6 01/06/2000 7 12/30/2002 8 12/20/2001 9 12/27/2000 10 12/01/1999 11 11/15/2002 12 11/26/2001 13 11/20/2000 14 10/27/1999

Compliance History

948290352002066	Co	impliance History	<i>'</i>		
Customer/Respondent/Owner-Operator:	CN600134076	CITY OF NAGOGDOCHES		Classification: AVERAGE	Rating: 2.81
Regulated Entity:	RN101611283	NACOGDOCHES PLANT 2A		Classification: AVERAGE	Site Rating: 2.96
ID Number(s):	PRETREATMENT		PERMIT		WQ0010342004
•	PRETREATMENT		EPA ID		TX0055123000
	WASTEWATER		PERMIT		TPDES0055123
•	WASTEWATER		PERMIT		WQ0010342004
	WASTEWATER LI	CENSING	LICENSE		WQ0010342004 '
Location:	4200 RAYBURN DRIVE, NACOGDOCHES, TX, 75961			Rating Date: 9/1/03 Repeat	Violator: NO
TCEQ Region:	REGION 10 - BEA	UMONT			
Date Compliance History Prepared:	January 26, 2004				
Agency Decision Requiring Compliance History:	Enforcement				
Compliance Period:	January 26, 1999 t	o January 26, 2004			
TCEQ Staff Member to Contact for Additional Inform	nation Regarding this (Compliance History .		. • * * * * * * * * * * * * * * * * * *	
Name: Mike	Pho	one: Limos			
	Site C	compliance History Compor	nents		
Has the site been in existence and/or operation for			Yes		
Has there been a (known) change in ownership of the control o	•	•	No		
3. If Yes, who is the current owner?	J		N/A		
4. if Yes, who was/were the prior owner(s)?			N/A		<u></u>
When did the change(s) in ownership occur?	•	•			_
Components (Multimedia) for the Site :			N/A		-
A. Final Enforcement Orders, court judgem	anta and consent doe	roop of the state of Toyac and th	an fodoral days	aramont	
Effective Date: 4/21/01	enis, and consent dec	ADMINORDER 2000-0862	_	sminiem.	
Classification: Moderate	-	ADMINORDER 2000-0002			
Citation: TWC Chapte	г 26 26.121				
Citation: Not specified	PERMIT	uent limits for ammonia nitrogen	, CBOD5 and [DO.	
,		_			
B. Any criminal convictions of the state of T	exas and the federal g	government.			
N/A	·				•

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15 10/28/2002
16 10/19/2001
17 09/23/2000
18 09/23/2002
19 06/27/2002
20 01/03/2002
21 09/21/2000
22 11/06/2002
23 08/23/2001
24 08/25/2003
25 03/09/2001
26 01/02/2004
27 02/04/2002
28 05/23/2003
29 11/06/2002
30 02/13/2001
31 07/24/2001
32 07/27/2000,
33 06/24/2002
34 06/25/2001
35 06/15/2000
36 05/23/2003
37 03/05/2003
38 11/06/2002
39 05/22/2001
40 05/31/2000
41 10/27/2000
42 08/01/2003
43 04/24/2003
44 11/06/2002
45 06/27/2002
46 12/15/1999
47 04/25/2000
48 03/24/2000
49 03/24/2003
50 12/18/2002
51 11/06/2002
52 11/21/2003
53 03/23/2001
54 03/24/2000
55 02/18/2003
56 02/21/2002
57. 02/23/2001
58 02/22/2000
```

Written notices of violations (NOV).

Date: 12/31/2001

E.

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 12/31/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 08/01/2003

Self Report? NO

Classification: Minor

Citation:

30 TAC Chapter 315, SubChapter A 315.1

Description: The City failed to issue a NOV as required in the enforcement response plan to E-Coatings, Inc.

(an industrial user of the City of Nacogdoches wastewater treatment facilities).

Date: 10/31/1999

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305,125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 10/31/2002

Self Report? YES

Classification; Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305,125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 09/30/1999

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 09/30/2002

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305,125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 09/30/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 08/31/2002

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 01/03/2002

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Date: 06/30/2002

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1) TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 06/30/2001

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 02/04/2002

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Date: 05/31/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 02/13/2001

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305,125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Date: 04/30/2002

Self Report? YES

Classification: Moderate

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305,125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 04/30/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 03/05/2003

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Date: 03/31/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 10/27/2000

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Date: 02/29/2000

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 11/25/2003

Self Report? NO

Classification: Moderate

Rgmt Prov:

Description: Failure to discharge effluent that is compliant with permitted limitations

Self Report? NO

Classification: Minor

Ramt Prov:

Description: Failure to report all >40% noncompliances to the Region 10 office and the Commission in Austin.

Self Report? NO

Classification: Minor

Ramt Prov:

Description: Failure to ensure that all systems of collection, treatment, and disposal are properly operated

and maintained.

Self Report? NO

Classification: Minor

Ramt Prov:

Description: Failure to ensure that all systems of collection, treatment, and disposal are properly operated

and maintained.

Self Report? NO

Classification: Minor

Ramt Prov:

Description: Failure to ensure that all systems of collection, treatment, and disposal are properly operated

and maintained.

Self Report? NO

Classification: Minor

Ramt Prov:

Description: Failure to file a complete annual sludge report

Date: 02/28/2002

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 12/15/1999

Self Report? NO

Classification: Moderate

Citation:

.

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to submit all required DMR parameter data

Date: 02/28/2001

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26.26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 02/28/2000

Self Report? YES

Classification: Moderate

Citation: 30 TAC Chap

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 12/18/2002

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

Citation: 30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Citation:

Citation:

Classification: Moderate

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

De

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Classification: Moderate

Self Report? NO Citation:

²30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Self Report? NO

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)
Description: NON-RPT VIOS FOR MONIT PER OR PIPE

Description: NON-RPT VIOS FOR MONTE

Date: 01/31/2002

Self Report? YES

Classification: Moderate

Citation:

30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Date: 01/31/2001

Self Report? YES

Classification: Moderate

Citation: 30 TAC Chapter 305, SubChapter F 305.125(1)

TWC Chapter 26 26.121(a)[G]

Description: Failure to meet the limit for one or more permit parameter

Environmental audits.

N/A

F.

G. Type of environmental management systems (EMSs).

N/A

H. Voluntary on-site compliance assessment dates.

N/A

I. Participation in a voluntary pollution reduction program.

N/A

J. Early compliance.

N/A

Sites Outside of Texas

N/A

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



IN THE MATTER OF AN
ENFORCEMENT ACTION
CONCERNING CITY OF
NACOGDOCHES;
RN101611283

9 8 8 8 8 8 8

BEFORE THE

TEXAS COMMISSION ON

ENVIRONMENTAL QUALITY

AGREED ORDER DOCKET NO. 2004-0157-MWD-E

I. JURISDICTION AND STIPULATIONS

At its ______ agenda, the Texas Commission on Environmental Quality ("Commission" or "TCEQ") considered this agreement of the parties, resolving an enforcement action regarding City of Nacogdoches ("the City") under the authority of Tex. Water Code chs. 7 and 26. The Executive Director of the TCEQ, represented by the Litigation Division, and the City, represented by Jim Matthews of the law firm of Matthews & Freeland, L.L.P., appear before the Commission and together stipulate that:

- 1. The City owns and operates a wastewater treatment plant located on the east side of Bayou La Nana between Farm-to-Market Road 1275 and Farm-to-Market Road 2863 in Nacogdoches, Nacogdoches County, Texas (the "Facility").
- 2. This Agreed Order is entered into pursuant to Tex. Water Code §§ 7.051 and 7.070. The Commission has jurisdiction of this matter pursuant to Tex. Water Code § 5.013 because it alleges violations of Tex. Water Code ch. 26 and TCEQ rules.
- 3. The Commission and the City agree that the Commission has jurisdiction to enter this Agreed Order, and that the City is subject to the Commission's jurisdiction.
- 4. The City received notice of the violations alleged in Section II ("Allegations") on or about December 27, 2003.
- 5. The occurrence of any violation is in dispute and the entry of this Agreed Order shall not constitute an admission by the City of any violation alleged in Section II ("Allegations"), nor of any statute or rule.
- 6. An administrative penalty in the amount of fifteen thousand nine hundred seventy-five dollars (\$15,975.00) is assessed by the Commission in settlement of the violations alleged

in Section II ("Allegations"). Fifteen thousand nine hundred seventy-five dollars (\$15,975.00) of the administrative penalty shall be conditionally offset by the City's completion of a Supplemental Environmental Project (SEP) as defined in Attachment A, incorporated herein by reference. The City's obligation to pay the conditionally offset portion of the administrative penalty assessed shall be discharged upon final completion of all provisions of the SEP agreement.

- 7. Any notice and procedures which might otherwise be authorized or required in this action are waived in the interest of a more timely resolution of the matter.
- 8. The Executive Director of the TCEQ and the City have agreed on a settlement of the matters alleged in this enforcement action, subject to the approval of the Commission.
- 9. The Executive Director recognizes that the Facility returned to compliance with permitted effluent limits for TPDES Permit No. 10342-004 on October 1, 2003.
- 10. The Executive Director may, without further notice or hearing, refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings if the Executive Director determines that the City has not complied with one or more of the terms or conditions in this Agreed Order.
- 11. This Agreed Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Agreed Order, whichever is later.
- 12. The provisions of this Agreed Order are deemed severable and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Agreed Order unenforceable, the remaining provisions shall be valid and enforceable.

II. ALLEGATIONS

The City is alleged to have violated 30 Tex. Admin. Code § 305.125(1), Texas Water Code § 26.121(a), and Texas Pollutant Discharge Elimination System ("TPDES") Permit No. 10342-004, Effluent Limitations and Monitoring Requirements by failing to comply with permitted effluents for ammonia nitrogen, chlorine residual, dissolved oxygen and total suspended solids as documented on December 9, 2003 and as detailed in the effluent violation table below.

Effluent Violation Table

Parameter Permit limit

Month/Year	NH ₃ -N 2.0 mg/L daily avg.	NH ₃ -N 10.0 mg/L daily max.	D.O. 6.0 mg/L monthly min.		Chlorine Residual 1.0 mg/L monthly min.
September 2003	<u>c</u>	<u>c</u>	<u>c</u>	<u>176.0</u>	<u>c</u>
<u>August 2003</u>	<u>3.2</u>	19.0	<u>c</u>	<u>c</u>	<u>c</u>
<u>July 2003</u>	<u>c</u>	<u>c</u>	<u>c</u>	<u>c</u>	0.8
<u>June 2003</u>	<u>3.3</u>	<u>12.3</u>	<u>5.4</u>	<u>c</u>	Č
<u>May 2003</u>	<u>3.5</u>	Ċ	Çţ	<u>c</u>	<u>c</u>
October 2002	<u>c</u>	<u>c</u>	. <u>c</u>	<u>53.0</u>	CI
September 2002	<u>c</u>	<u>c</u>	<u>c</u>	<u>49.0</u>	OI :
August 2002	4.0	<u>c</u>	<u>c</u>	<u>c</u>	<u>c</u>

Name	Abbreviation
Ammonia Nitrogen	NH ₃ -N
Dissolved Oxygen	DO
Total Suspended Solids	TSS
milligrams per liter	mg/L
Compliant	c

III. DENIALS

The City generally denies each allegation in Section II ("Allegations").

IV. ORDER

- 1. It is, therefore, ordered by the TCEQ that the City pay an administrative penalty as set forth in Section I, Paragraph 6, above. The payment of this administrative penalty and the City's compliance with all the terms and conditions set forth in this Agreed Order resolve only the allegations in Section II. The Commission shall not be constrained in any manner from considering or requiring corrective action or penalties for violations which are not raised here.
- 2. The City shall implement and complete a Supplemental Environmental Project ("SEP") in accordance with Tex. Water Code § 7.067 and as set forth in Section I, Paragraph 6,

above. Fifteen thousand nine hundred seventy-five dollars (\$15,975.00) of the assessed administrative penalty shall be offset with the condition that the City implement and complete the SEP pursuant to the terms of the SEP as defined in Attachment A, incorporated herein by reference. The City's obligation to pay the conditionally offset administrative penalty assessed shall be discharged upon final completion of all provisions of the SEP agreement.

- 3. The provisions of this Agreed Order shall apply to and be binding upon the City. The City is ordered to give notice of the Agreed Order to personnel who maintain day-to-day control over the Facility operations referenced in this Agreed Order.
- 4. If the City fails to comply with any of the Ordering Provisions in this Agreed Order within the prescribed schedules, and that failure is caused solely by an act of God, war, strike, riot, or other catastrophe, the City's failure to comply is not a violation of this Agreed Order. The City shall have the burden of establishing to the Executive Director's satisfaction that such an event has occurred. The City shall notify the Executive Director within seven days after the City becomes aware of a delaying event and shall take all reasonable measures to mitigate and minimize any delay.
- 5. The Executive Director may grant an extension of any deadline in this Agreed Order or in any plan, report, or other document submitted pursuant to this Agreed Order, upon a written and substantiated showing of good cause. All requests for extensions by the City shall be made in writing to the Executive Director. Extensions are not effective until the City receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director.
- 6. This Agreed Order, issued by the Commission, shall not be admissible against the City in a civil proceeding, unless the proceeding is brought by the OAG to: (1) enforce the terms of this Agreed Order; or (2) pursue violations of a statute within the Commission's jurisdiction, or of a rule adopted or an order or permit issued by the Commission under such a statute.
- 7. This agreement may be executed in multiple counterparts, which together shall constitute a single original instrument. Any executed signature page to this Agreement may be transmitted by facsimile transmission to the other parties, which shall constitute an original signature for all purposes.
- 8. Under 30 Tex. Admin. Code § 70.10(b) and Tex. Gov't Code § 2001.142, the effective date of this Agreed Order is the date of hand-delivery of the Order to the City, or three days after the date on which the Commission mails notice of the Order to the City, whichever is earlier. The Chief Clerk shall provide a copy of this Agreed Order to each of the parties.

City of Nacogdoches Docket No. 2004-0157-MWD-E Page 5

SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

For the Commission	
For the Executive Director The Executive Director Date	
I, the undersigned, have read and understand the attached Agreed Order. I represent that I am authorized to agree to the attached Agreed Order on behalf of the entity indicated below my signature, and I do agree to the terms and conditions specified therein. I further acknowledge that the TCEQ, in accepting payment for the penalty amount, is materially relying on such representation.	y e
 I also understand that my failure to comply with the Ordering Provisions in this order and/or City of Nacogdoches' failure to timely pay the penalty amount, may result in: A negative impact on City of Nacogdoches' compliance history; Greater scrutiny of any permit applications submitted by City of Nacogdoches; Referral of this case to the Attorney General's office for contempt, injunctive relief additional penalties, and/or attorney fees, or to a collection agency; Increased penalties in any future enforcement actions against City of Nacogdoches; Automatic referral to the Attorney General's Office of any future enforcement actions against City of Nacogdoches; and TCEQ seeking other relief as authorized by law. 	
In addition, I understand that any falsification of any compliance documents may result in criminal prosecution 09/11/07	1
Signature Oq/11/07 Date Date CITY MANAGER	
JIM JEFFERS CITY MANAGER	
Name (Printed or typed) Title	
Authorized representative of City of Nacogdoches	
City of tracognostics	

Attachment A
Supplemental Environmental Project

Attachment A Docket Number: 2004-0157-MWD-E

SUPPLEMENTAL ENVIRONMENTAL PROJECT

Respondent: City of Nacogdoches

Penalty Amount: Fifteen thousand nine hundred seventy-five dollars (\$15,975)

SEP Offset Amount: Fifteen thousand nine hundred seventy-five dollars (\$15,975)

Type of SEP: Custom with pre-approved concept: erosion control

Location of SEP: Nacogdoches County

The Texas Commission on Environmental Quality ("TCEQ") agrees to offset the administrative Penalty Amount assessed in this Agreed Order for the Respondent to perform a Supplemental Environmental Project ("SEP"). The SEP Offset Amount is set forth above and such offset is conditioned upon completion of the project in accordance with the terms of this Attachment A.

1. Project Description

A. Project

The Respondent shall construct a retaining wall to control erosion and stabilize the east bank of Banita Creek, south of West Main Street (State Highway 21). Erosion along the creek bank has resulted in loss of soils and silting of the creek. The Respondent proposes to construct the wall because the slope of the bank is too steep to maintain native vegetation as a means to control the erosion. The Respondent proposes this SEP to take advantage of cost sharing with a private entity whose property is also impacted by the erosion. A portion of the eroded bank is very close to the pier and beam foundation that supports an historic building. The Respondent is paying approximately 40% of the total project cost. The total project cost is estimated to be \$39,950.

The Respondent shall perform this project in accordance with accepted engineering practices and in accordance with all federal, state and local environmental laws and regulations. The Respondent shall use the SEP Offset Amount only for the direct cost of implementing the project and no portion shall be spent on administrative costs.

The Respondent certifies that it has no prior commitment to do this project and that it is being performed solely in an effort to settle this enforcement action.

B. Environmental Benefit

Generally, introduction of coarse sediment (coarse sand or larger) or a large amount of fine sediment is a concern because of the potential for filling lakes and reservoirs (along with the associated remediation costs for dredging, as well as clogging stream channels.) Large inputs of coarse sediment into stream channels may reduce stream depths and minimize habitat complexity by filling pools.

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This SEP will provide a discernible environmental benefit by reducing the amount of creek bank erosion and sedimentation within Banita Creek. The Respondent estimates that approximately 20 cubic yards per year are lost to erosion in this area.

C. <u>Minimum Expenditure</u>

The Respondent shall spend at least the SEP Offset Amount to complete the project described above and comply with all other provisions of this Attachment A. The Respondent intends to use an independent contractor for this project; however in the unlikely event an independent contractor is not used, to the extent it can be documented labor by the Respondent shall be reimbursed at an overtime rate for the time its employees are used in implementing the SEP. The Respondent shall not receive credit for gratuities and/or inducement for volunteers.

2. Performance Schedule

Within 30 days after the effective date of this Agreed Order, the Respondent shall begin implementation of this SEP. The Respondent shall complete the project within one (1) year after the effective date of this order.

3. Reporting

A. Progress Reports

Within 90 days after the effective date of this Agreed Order, the Respondent shall submit a report to the TCEQ indicating the progress made to date and setting forth a schedule for achieving completion within the time required above.

B. Final Report

Within 60 days after completion of the project, the Respondent shall submit a report to the TCEQ which includes:

- 1. An itemized list of expenditures and costs incurred with receipts, copies of checks, or other verifying documentation attached;
- 2. The total amount of costs incurred;
- 3. A statement of quantifiable environmental benefits;
- 4. Equipment logs showing the hours Respondent's equipment was utilized on the project;
- 5. Map showing specific location of the completed project;
- Time records showing the hours Respondent's employees worked on the project;
- 7. Photographs of the completed project; and
- 8. Any additional information the Respondent believes will demonstrate compliance with this Attachment A.

C. Address

The Respondent shall submit all SEP reports and any requested additional information to the following address:

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Litigation Division
Attention: SEP Coordinator, MC 175
Texas Commission on Environmental Quality
P.O. Box 13087
Austin, Texas 78711-3087

4. Additional Information and Access

The Respondent shall provide any additional information required by TCEQ staff and allow access to all records related to the receipt and expenditure of SEP funds. The Respondent shall also allow a representative of the TCEQ access to the site of any work being financed in whole or in part by SEP funds. This provision survives the termination of this Agreed Order.

5. Failure to Fully Perform

If the Respondent does not perform its obligations under this SEP in any way, including full expenditure of the SEP Offset Amount and submittal of the required reporting described in Section 3 above, the TCEQ staff may require immediate payment of all or part of the SEP Offset Amount.

In the event of incomplete performance, the Respondent shall include on the check the docket number of this Agreed Order and a note that it is for reimbursement of an SEP. The payment for any amount due shall be made out to "Texas Commission on Environmental Quality" and mailed to:

Litigation Division
Attention: SEP Coordinator, MC 175
Texas Commission on Environmental Quality
P.O. Box 13087
Austin, Texas 78711-3087

6. Publicity

Any public statements concerning this SEP made by or on behalf of the Respondent must include a clear statement that the project was performed as part of the settlement of an enforcement action brought by the TCEQ. Such statements include advertising, public relations, and press releases.

7. Clean Texas Program

The Respondent shall not include this SEP in any application made to TCEQ under the "Clean Texas" (or any successor) program. Similarly, the Respondent may not seek recognition for this contribution in any other state or federal regulatory program.

8. Other SEPs by TCEQ or Other Agencies

The SEP identified in this Agreed Order has not been, and shall not be, included as a SEP for the Respondent under any other orders negotiated with the TCEQ or any other agency of the state or federal government.